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(Cite as: 533 F.Supp.2d 1223)



United States District Court,  
S.D. Florida,  
Miami Division.

Eugenio NAVARRO, Plaintiff

v.

BRONEY AUTOMOTIVE REPAIRS, INC., et al,  
Defendants.

No. 07-21014-CIV.  
Jan. 29, 2008.

**Background:** Employee brought action against employer under the Fair Labor Standards Act (FLSA) seeking overtime compensation. Employer moved to dismiss.

**Holding:** The District Court, Adalberto Jordan, J., held that employee's in-state purchase and installation of out-of-state automobile parts was not interstate commerce.

Motion for summary judgment granted.

West Headnotes

[1] Federal Civil Procedure 170A 2533.1

170A Federal Civil Procedure

170AXVII Judgment

170AXVII(C) Summary Judgment

170AXVII(C)3 Proceedings

170Ak2533 Motion

170Ak2533.1 k. In general. Most

Cited Cases

Question of whether employee was sufficiently involved in interstate commerce to be covered by the Fair Labor Standards Act (FLSA) implicated elements of employee's claim, so as to warrant conversion of employer's motion to dismiss into a motion for summary judgment. Fed.Rules Civ.Proc.Rule 12(b)(1), 56(c), 28 U.S.C.A.

[2] Federal Courts 170B 29.1

170B Federal Courts

170BI Jurisdiction and Powers in General

170BI(A) In General

170Bk29 Objections to Jurisdiction, Determination and Waiver

170Bk29.1 k. In general. Most Cited

Cases

Generally, a claim cannot be dismissed for lack of subject matter jurisdiction because of the absence of a federal cause of action, unless the federal claim is clearly immaterial or insubstantial. Fed.Rules Civ.Proc.Rule 12(b)(1), 28 U.S.C.A.

[3] Federal Civil Procedure 170A 2533.1

170A Federal Civil Procedure

170AXVII Judgment

170AXVII(C) Summary Judgment

170AXVII(C)3 Proceedings

170Ak2533 Motion

170Ak2533.1 k. In general. Most

Cited Cases

Federal Courts 170B 30

170B Federal Courts

170BI Jurisdiction and Powers in General

170BI(A) In General

170Bk29 Objections to Jurisdiction, Determination and Waiver

170Bk30 k. Power and duty of court.

Most Cited Cases

Where factual attack raised by motion to dismiss for lack of subject matter jurisdiction also implicates element of cause of action, district court should find that jurisdiction exists and deal with the objection as direct attack on the merits of plaintiffs case under summary judgment standard. Fed.Rules Civ.Proc.Rule 12(b)(1), 56(c), 28 U.S.C.A.

[4] Commerce 83 62.43

83 Commerce

83II Application to Particular Subjects and Methods of Regulation

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83II(D) Employment of Labor  
83II(D)3 Wages and Hours  
83k62.43 k. Engagement in commerce.

Most Cited Cases

**Labor and Employment 231H ↪2227**

231H Labor and Employment  
231HXIII Wages and Hours  
231HXIII(B) Minimum Wages and Overtime  
Pay  
231HXIII(B)2 Persons and Employments  
Within Regulations  
231Hk2226 Employers Included  
231Hk2227 k. In general. Most

Cited Cases

The phrase “engaged in commerce,” within the Fair Labor Standards Act (FLSA), reflects Congress's intent to regulate only activities constituting interstate commerce, not activities merely affecting commerce. Fair Labor Standards Act of 1938, § 7(a)(1), 29 U.S.C.A. § 207(a)(1).

**[5] Commerce 83 ↪62.40**

83 Commerce  
83II Application to Particular Subjects and  
Methods of Regulation  
83II(D) Employment of Labor  
83II(D)3 Wages and Hours  
83k62.40 k. In general. Most Cited  
Cases

**Labor and Employment 231H ↪2216**

231H Labor and Employment  
231HXIII Wages and Hours  
231HXIII(B) Minimum Wages and Overtime  
Pay  
231HXIII(B)1 In General  
231Hk2215 Constitutional and Statutory  
Provisions  
231Hk2216 k. In general. Most  
Cited Cases

Congress did not intend to exercise the full scope of its power under the Commerce Clause in

the Fair Labor Standards Act (FLSA). U.S.C.A. Const. Art. 1, § 8, cl. 3; Fair Labor Standards Act of 1938, § 1 et seq., 29 U.S.C.A. § 201 et seq. (FLSA).

**[6] Commerce 83 ↪62.43**

83 Commerce  
83II Application to Particular Subjects and  
Methods of Regulation  
83II(D) Employment of Labor  
83II(D)3 Wages and Hours  
83k62.43 k. Engagement in commerce.  
Most Cited Cases

**Labor and Employment 231H ↪2232**

231H Labor and Employment  
231HXIII Wages and Hours  
231HXIII(B) Minimum Wages and Overtime  
Pay  
231HXIII(B)2 Persons and Employments  
Within Regulations  
231Hk2231 Employees Included  
231Hk2232 k. In general. Most  
Cited Cases

To establish individual coverage under the Fair Labor Standards Act (FLSA), an employee must show that he was engaged in the actual movement of persons or things in interstate commerce. Fair Labor Standards Act of 1938, § 7(a)(1), 29 U.S.C.A. § 207(a)(1).

**[7] Commerce 83 ↪62.65**

83 Commerce  
83II Application to Particular Subjects and  
Methods of Regulation  
83II(D) Employment of Labor  
83II(D)3 Wages and Hours  
83k62.65 k. Mechanics and repairmen.  
Most Cited Cases  
(Formerly 83k62.49)

**Labor and Employment 231H ↪2233**

231H Labor and Employment

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231HXIII Wages and Hours  
231HXIII(B) Minimum Wages and Overtime  
Pay  
231HXIII(B)2 Persons and Employments  
Within Regulations  
231Hk2231 Employees Included  
231Hk2233 k. Particular employ-  
ees. Most Cited Cases

Employee's in-state purchase and installation of out-of-state automobile parts did not constitute actual movement of things in interstate commerce, so as to entitle employee to individual coverage under overtime provisions of Fair Labor Standards Act (FLSA), as the parts stopped flowing in interstate commerce when they were delivered and stored by the local dealers, not when the employee installed the parts on customer automobiles; parts were sent from out-of-state wholesaler to various local dealers and local dealers would store the parts until they were purchased by employer or other customers. Fair Labor Standards Act of 1938, § 7(a)(1), 29 U.S.C.A. § 207(a)(1).

#### [8] Labor and Employment 231H 2216

231H Labor and Employment  
231HXIII Wages and Hours  
231HXIII(B) Minimum Wages and Overtime  
Pay  
231HXIII(B)1 In General  
231Hk2215 Constitutional and Stat-  
utory Provisions  
231Hk2216 k. In general. Most  
Cited Cases

Application of the Fair Labor Standards Act (FLSA) to varying situations is essentially a line-drawing exercise. Fair Labor Standards Act of 1938, § 7(a)(1), 29 U.S.C.A. § 207(a)(1).

\*1224 Jamie H. Zidell, Daniel T. Feld, K. David Kelly, Sarah Ruth Klein, J.H. Zidell, P.A., Miami Beach, FL, for Plaintiff.

Chris Kleppin, Barry G. Feingold, Glasser, Boreth & Kleppin, P.A., Plantation, FL, for Defendants.

#### ORDER GRANTING DEFENDANTS' MOTION FOR SUMMARY JUDGMENT

ADALBERTO JORDAN, District Judge.

[1][2][3] Mr. Navarro sued Broney Automot-  
ive, Stephen Romney, and Anthony Brown pursu-  
ant to the Fair Labor Standards Act ("FLSA"), 29  
U.S.C. § 201, et seq.<sup>FN1</sup> The defendants moved to  
dismiss for lack of subject-matter jurisdiction, con-  
tending that the FLSA does not apply. For the reasons  
stated below, the defendants' motion to dismiss  
[D.E. 27], treated as a motion for summary judg-  
ment,<sup>FN2</sup> is GRANTED.

FN1. Mr. Navarro also sued Tilden Total  
Care Center, but Tilden was never served  
[D.E. 19].

FN2. Generally, " 'a claim cannot be dis-  
missed for lack of subject matter jurisdic-  
tion because of the absence of a federal  
cause of action,' " unless " 'the federal  
claim is clearly immaterial or insubstan-  
tial.' " *See Lawrence v. Dumar*, 919 F.2d  
1525, 1529 (11th Cir.1990) (internal cita-  
tions omitted). Where, as here, a factual at-  
tack on subject matter jurisdiction also im-  
plicates an element of the cause of action,  
a district court should "find that jurisdic-  
tion exists and deal with the objection as a  
direct attack on the merits of the plaintiffs  
case" under the Rule 56 summary judg-  
ment standard. *See id.* Whether Mr. Nav-  
arro was sufficiently involved in interstate  
commerce to be covered by the FLSA im-  
plicates the elements of Mr. Navarro's  
claim. As a result, I converted the defend-  
ants' motion to dismiss and reply [D.E. 27,  
36] into a motion for summary judgment  
[D.E. 49].

I gave Mr. Navarro the opportunity to  
provide any further response to the mo-  
tion [D.E. 49], but Mr. Navarro did not  
file any additional document or paper in  
opposition.

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### \*1225 I. FACTUAL BACKGROUND

In deciding the defendants' motion for summary judgment, I draw all facts and reasonable inferences from the evidence of record in favor of Mr. Navarro. *See Stewart v. Happy Herman's Cheshire Bridge, Inc.*, 117 F.3d 1278, 1285 (11th Cir.1997).

Mr. Navarro filed this action under the FLSA, seeking the payment of overtime compensation. He was employed as a "commercial garage worker" at Broney Automotive from September 15, 2004 to April 12, 2007. *See* Aff. of Eugenio Navarro at ¶ 3–4. Broney Automotive is an automobile repair shop that has never had gross revenue in excess of \$500,000. *See* Sworn Dec. of Stephen Romney at ¶ 3.

As part of his employment, Mr. Navarro was responsible for replacing and installing brakes, belts/hoses, water pump, alternators, starters, and other auto parts on foreign and domestic vehicles. A significant number of these auto parts were manufactured outside of Florida. *See* Navarro Aff. at ¶ 5. Mr. Romney and Mr. Brown—the repair shop's owners—ordered the auto parts from local stores. Mr. Navarro usually had to pick up the parts and take them to the shop to be installed in the customers' cars. *See id.* at ¶¶ 6–9.

Mr. Navarro generally worked 60 hours per week, but was never paid overtime compensation. *See id.* at ¶¶ 14–16.

### II. STANDARD

A motion for summary judgment should be granted when "the pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to a judgment as a matter of law." Fed.R.Civ.P. 56(c). *See Celotex Corp. v. Catrett*, 477 U.S. 317, 322, 106 S.Ct. 2548, 91 L.Ed.2d 265 (1986). Where the non-moving party fails to prove an essential element of its case for which it has the burden of proof at trial, summary

judgment is warranted. *See id.* at 323, 106 S.Ct. 2548. That is, "[w]here the record taken as a whole could not lead a rational trier of fact to find for the non-moving party, there is no 'genuine issue for trial.'" *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574, 587, 106 S.Ct. 1348, 89 L.Ed.2d 538 (1986) (quoting *First Nat'l Bank of Arizona v. Cities Serv. Co.*, 391 U.S. 253, 289, 88 S.Ct. 1575, 20 L.Ed.2d 569 (1968)). In making this assessment, the court "must view all the evidence and all factual inferences reasonably drawn from the evidence in the light most favorable to the non-moving party," and "resolve all reasonable doubts about the facts in favor of the nonmovant." *See Stewart*, 117 F.3d at 1285.

### III. DISCUSSION

The defendants contend that Mr. Navarro has failed to establish coverage under the FLSA. I agree and conclude that the defendants are entitled to summary judgment.

\*1226 To establish a claim for overtime compensation under the FLSA, Mr. Navarro has to show that either he was engaged in commerce or in the production of goods for commerce—individual coverage—or that Broney Automotive is an enterprise engaged in commerce or in the production of commerce—enterprise coverage. *See* 29 U.S.C. § 207(a)(1). *See also Thorne v. All Restoration Serv., Inc.*, 448 F.3d 1264, 1266 (11th Cir.2006); *Alonso v. Garcia*, 147 Fed.Appx. 815, 816 (11th Cir.2005). Mr. Navarro concedes that he cannot prove enterprise coverage because Broney Automotive's gross income during the relevant period is less than \$500,000. *See* Pltf. Mem. in Opp. [D.E. 34] at 2–3. *See also* 29 U.S.C. § 203(s). Given this admission, Mr. Navarro cannot sue under the FLSA unless he can prove that he was individually engaged in commerce as part of his employment duties.

[4][5][6] The phrase "engaged in commerce" reflects Congress's intent to regulate "only activities constituting interstate commerce, not activities merely affecting commerce." *See Thorne*, 448 F.3d at 1266 (citing *McLeod v. Threlkeld*, 319 U.S. 491,

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497, 63 S.Ct. 1248, 87 L.Ed. 1538 (1943)). As the Supreme Court has stated, Congress did not intend to exercise the full scope of its power under the Commerce Clause in the FLSA. See *Walling v. Jacksonville Paper Co.*, 317 U.S. 564, 570–71, 63 S.Ct. 332, 87 L.Ed. 460(1943). Therefore, to establish individual coverage, Mr. Navarro must show that he was engaged in “the actual movement of persons or things in interstate commerce.” See *Thorne*, 448 F.3d at 1266. This Mr. Navarro has not done.

Mr. Navarro has not produced any evidence that he used the instrumentalities of interstate commerce in his work. On the contrary, the evidence of record shows that Mr. Navarro's duties are all intra state. He picks up auto parts from local auto part dealers and then installs them in his customers' cars. As the Eleventh Circuit indicated in *Thorne*, the fact that a number of the auto parts “have crossed state lines at a previous time does not in itself implicate interstate commerce.” 448 F.3d at 1267.

In *Thorne*, the employee tried to prove individual FLSA coverage by showing that he regularly purchased goods and materials that came from out-of-state at a local Home Depot. The Eleventh Circuit held that the FLSA did not apply, reasoning that “when goods reach the customer for whom they were intended, the interstate journey ends and employees engaged in any further intra state movement of the goods are not covered under the Act.” See *id.* The *Thorne* panel went on to say that a customer who purchases an item from a store is not engaged in commerce even if the store previously purchased the item from out-of-state wholesalers. See *id.*

[7] The reasoning of *Thorne* is controlling in this case. Mr. Navarro's in-state purchase and installation of out-of-state parts are insufficient to establish individual coverage. Mr. Navarro contends that in this case the ultimate consumer is the owner of the car not the local dealer. I disagree. When the auto parts are shipped to Florida, the out-of-state

shippers do not intend to reach any individual car owner. Rather, the out-of-state shippers send the parts to the local dealer, where they are kept until they are purchased in the local market. Therefore, the interstate journey stops when the parts reached the local dealer. See *Thorne*, 448 F.3d at 1267.

*Alonso* is not to the contrary. The *Alonso* panel concluded that a driver transporting out-of-state goods to his employer's customers was engaged in commerce under the FLSA. It explained that the goods “continued to flow in interstate commerce \*1227 until they reached” the defendant's customers even if the driver did not have to travel out-of-state. There was no indication, however, that the employer had purchased the goods from an in-state third party before they were delivered to the ultimate customer.<sup>FN3</sup> Here, the parts were sent from the out-of-state wholesaler to the various local dealers, not to Broney Automotive. They were stored by the local dealers until they were purchased by Broney Automotive or other customers. The parts stopped flowing in commerce when they were delivered and stored by the local dealers.

FN3. *Alonso* is a concise unpublished opinion without a factual section. As such, *Alonso* is not binding precedent. See 11th Cir. R. 36–2.

[8] As the Eleventh Circuit stated in *Alonso*, “application of the FLSA to varying situations is essentially a line-drawing exercise.” See 147 Fed.Appx. at 816. Here, the FLSA coverage line is at the point where the parts were delivered and stored by the local dealers. Any intra-state activity after this point is not interstate commerce for purposes of the FLSA.<sup>FN4</sup>

FN4. I reached the same conclusion in the case of *Casanova v. Morales*, Case No. 06–21321, 2007 WL 4874773 (S.D.Fla. Aug. 2, 2007), which involved a similar attempt to establish FLSA individual coverage for the intra-state handling of out-of-state products. The summary judgment

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in *Casanova* has been recently affirmed by the Eleventh Circuit. See *Casanova v. Morales*, 262 Fed.Appx. 164, 2008 WL 94756 (11th Cir.2008). A copy of my order in *Casanova* and the Eleventh Circuit's opinion are attached to this order. [Editor's note: Copies removed by the publisher.]

#### IV. CONCLUSION

Accordingly, the defendants' motion for summary judgment is GRANTED. A final judgment will be issued separately.

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Navarro v. Broney Automotive Repairs, Inc.  
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